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ORIGIN RP-10

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| INFO | LOG-00 | AF-01   | AID-01  | CIAE-00 | C-01   | OASY-00 | DODE-00 |
|      | EUR-01 | HA-09   | H-01    | INRE-00 | INR-01 | IO-19   | L-03    |
|      | ADS-00 | NSAE-00 | NSCE-00 | OIC-02  | OMB-01 | PA-01   | PM-02   |
|      | PRS-01 | P-01    | SNP-00  | SP-00   | SR-00  | SS-00   | TRSE-00 |
|      | T-01   | USIE-00 | FMP-00  | /056R   |        |         |         |

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RP/IA: SEMOTEN

RP/PBC: DRHUNTER

AID/AFR/RB (INFO): SPULASKI

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R 112123Z DEC 92  
FM SECSTATE WASHDC  
TO USMISSION GENEVA  
AMEMBASSY KIGALI  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA  
AMEMBASSY LONDON  
AMEMBASSY PARIS

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C O N F I D E N T I A L STATE 400107

GENEVA-RMA PARIS-PERLOW LONDON-MCKIN

E.O. 12356: DECL: OADR

TAGS: PREF PREL RW

SUBJECT: ARUSHA V: REFUGEE DISCUSSIONS

REF: (A) 92 KIGALI 4871

1. (C) THE EVOLVING FLEXIBILITY OF THE GOVERNMENT OF  
RWANDA ON REFUGEE MATTERS AS EXPRESSED BY THE MULTI-PARTY  
COUNCIL OF MINISTERS (REFTEL) IS MOST ENCOURAGING AND

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SHOULD MAKE IT FAR EASIER FOR THE OTHER COUNTRIES IN THE REGION TO ACCEPT THEIR COMPLEMENTARY ROLES OUTLINED IN THE COMPREHENSIVE PROGRAM OF SOLUTIONS FOR RWANDAN REFUGEES. (COMMENT. WE DO NOT DISAGREE THAT PROCEEDING ON A BILATERAL - RWANDA WITH EACH OF ITS NEIGHBORS - RATHER THAN A REGION-WIDE CONSENSUS BASIS MAY SPEED THE PROCESS OF SOLVING THE REFUGEE PROBLEM SINCE COLLECTIVE SECURITY APPROACHES ARE STILL NOT WELL DEVELOPED. HOWEVER, WE REMAIN CONCERNED THAT BILATERAL ARRANGEMENTS NOT BECOME TOO ASYMMETRICAL IN FORM OR TIME, FOR EXAMPLE WITH RWANDA AND UGANDA REACHING AN ACCOMMODATION BUT WITH RWANDA AND BURUNDI NOT SOLVING THEIR RESPECTIVE REFUGEE MOVEMENTS AND THUS LEAVING THE GROUND FERTILE FOR REFUGEE DISCONTENT. END COMMENT.)

2. (C) DEPARTMENT ENDORSES KIGALI'S SUGGESTIONS (PARA 18 REFTEL) FOR POINTS TO BE MADE BY USG OBSERVERS AT THE UPCOMING ARUSHA ROUND ON REFUGEES; VIZ., REAFFIRMATION OF THE DAR DECLARATION, PROMOTION OF TRI- AND QUADRI-PARTITE REFUGEE AGREEMENTS RATHER THAN SIMPLE BILATERAL ONES

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BETWEEN RWANDA AND ITS NEIGHBORS, AND A COMMITMENT IN PRINCIPLE OF USG FINANCIAL SUPPORT FOR A UNHCR APPEAL ON RETURNEES. RP/AFR BRIEFED AMBASSADOR BRYNN ON THE REFUGEE ISSUE IN PREPARATION FOR HIS PARTICIPATION IN THE NEXT ROUND OF ARUSHA TALKS. AS WE GET CLOSER TO THE ACTUAL SESSION ON REFUGEES, DEPARTMENT WILL BE HAPPY TO PROVIDE MORE DETAILED POINTS SHOULD THEY BE NEEDED.

3. (LOU) FOR KIGALI: WE BELIEVE THAT IT WOULD BE HELPFUL TO UNHCR'S PLANNING FOR ITS PARTICIPATION IN THE UPCOMING ARUSHA SESSION IF THE SUBSTANCE OF THE COUNCIL OF MINISTERS' THINKING COULD BE SHARED WITH UNHCR/GENEVA STAFF. UNHCR COULD USE THE INFORMATION, FOR EXAMPLE, TO SOLICIT SUPPORT FROM OTHER DONORS LIKELY TO BE PRESENT AS OBSERVERS AT ARUSHA FOR ITS ASSOCIATION WITH BILATERAL AGREEMENTS. PLEASE ADVISE.

4. (U) FOR GENEVA: SUBJECT TO POSITIVE RESPONSE FROM KIGALI ON SHARING CONTENTS OF REFTEL, PLEASE MEET WITH UNHCR STAFF CHARGED WITH IMPLEMENTING THE COMPREHENSIVE PROGRAM OF SOLUTIONS AS OUTLINED IN THE DAR DECLARATION TO INQUIRE HOW UNHCR SEES THE ARUSHA SESSION PROCEEDING, WHO FROM UNHCR IS TO ATTEND, AND HOW THE USG MIGHT BE HELPFUL.

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